

Message Text

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ACTION IO-14

INFO OCT-01 AF-10 ARA-11 EA-11 EUR-25 NEA-10 RSC-01 ADP-00

CIAE-00 DODE-00 PM-07 H-02 INR-10 L-03 NSAE-00 NSC-10

PA-03 PRS-01 SS-15 USIA-12 RSR-01 /147 W

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R 262320 Z JUN 73

FM USMISSION USUN NEWYORK

TO SECSTATE WASHDC 8584

INFO AMEMBASSY AMMAN

AMEMBASSY BEIRUT

AMEMBASSY MOSCWO

AMEMBASSY TEL AVIV

AMEMBASSY PANAMA CITY

AMEMBASSY LIMA

AMEMBASSY JAKARTA

AMEMBASSY NEW DELHI

AMEMBASSY KHARTOUM

AMEMBASSY BELGRADE

AMEMBASSY VIENNA

AMEMBASSY CONAKRY

AMEMBASSY CANBERRA

USINT CAIRO

AMEMBASSY LONDON

AMEMBASSY NAIROBI

USMISSION GENEVA

AMEMBASSY PARIS

C O N F I D E N T I A L SECTION 1 OF 2 USUN 2387

PARIS HOLD FOR ARRIVAL AMB. SCALI

E. O. 11652: GDS

TAGS: PFOR, XF, UNSC

SUBJ: SC MEETING ON ME: PROPOSAL TO RESUME IN GENEVA

REFS: (A) STATE 123387; (B) STATE 124253

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1. AMB. SCHAUFLELE HAD 45- MINUTE CONVERSATION WITH KENYA PERMREP ODERO- JOWI ON THIS SUBJECT. WE REPORTING CONVERSATION IN DETAIL TO GIVE ADDRESSEES FLAVOR OF PRESENT SITUATION.

2. SCHAUFLE ENUMERATED US OBJECTIONS TO MEETING IN GENEVA ON BASIS REFTEL (A). ODERO- JOWI SAID THAT ALTHOUGH OTHERS MAY BE USING POLITICAL ARGUMENT HE HIMSELF WAS NOT AND REITERATED THAT, AS HE STATED DURING SC CONSULTATIONS JUNE 22, HE WOULD BE GIVING ADDITIONAL ARGUMENTS DURING SC CONSULTATIONS JUNE 28. SCHAUFLE SOUGHT INFORMATION ON NEW ARGUMENTS ON BASIS THAT THIS MIGHT REQUIRE SC MEMBERS REQUEST NEW INSTRUCTIONS FROM THEIR GOVERNMENTS. ODERO- JOWI REFUSED TO BE DRAWN OUT BUT THEN SAID WE SHOULD NOT BE SURPRISED IF WE HEAR RESTATEMENT OF HIS PREVIOUS ARGUMENTS.

3. ODERO- JOWI ASKED IF ANY ARGUMENTS WOULD MAKE ANY DIFFERENCE TO US DEL. SCHAUFLE REPLIED THAT THE US WAS PREPARED TO LISTEN TO ANY VALID ARGUMENTS FOR A MEETING IN GENEVA BUT HAD NOT YET HEARD ANY, WHICH WHY HE PARTICULARLY INTERESTED IN ANY NEW ARGUMENTS THAT ODERO- JOWI MIGHT BRING FORWARD.

4. SCHAUFLE ASKED ODERO- JOWI'S REACTION TO POSSIBILITY THAT A COUNCIL MEETING ON THIS SUBJECT MIGHT CALL FOR VOTE, IN CONTRAST TO PREVIOUS TWO MEETINGS AWAY FROM HEADQUARTERS WHICH DECIDED BY CONSENSUS. HE ADDED THAT IN SUCH CASE PUBLIC WOULD BE ITS OWN JUDGE ON SERIOUSNESS OF SECURITY COUNCIL. ODERO- JOWI REPLIED THAT PERHAPS DEBATE WOULD BE A GOOD THING AND HAVE GOOD EFFECT ON PUBLIC OPINION. SCHAUFLE SAID HE DOUBTED IT, AT LEAST ON BASIS OF ARGUMENTS OF WHICH WE SO FAR AWARE.

5. ODERO- JOWI EXPOUNDED SOMEWHAT ON SECURITY COUNCIL'S INEFFECTIVENESS, SEEMING TO IMPLY, WITHOUT SAYING SO DIRECTLY, THAT IT WOULD BE GOOD FOR PUBLIC TO SEE WHY SECURITY COUNCIL HAS BEEN UNABLE TO MAKE PROGRESS ON THIS ISSUE. WHEN SCHAUFLE EXPRESSED HIS DOUBTS THAT CHANGE OF VENUE TO GENEVA WOULD HAVE ANY EFFECT ON THE SUBSTANTIVE RESULTS OF A SECURITY COUNCIL MEETING, ODERO- JOWI CONTENTED
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HIMSELF BY SAYING THAT IT MIGHT. HE POINTED OUT THERE NO RESTRICTION ON SECURITY COUNCIL MEETING IN GENEVA, TO WHICH SCHAUFLE REPLIED THAT ARTICLE 28 (1) OF CHARTER CLEARLY CALLED FOR SECURITY COUNCIL TO BE ABLE TO MEET IN HEADQUARTERS AT ANY TIME AND THAT ARTICLE 28 (3) PROVIDED FOR MEETINGS AWAY FROM HEADQUARTERS WHICH IN THE JUDGMENT OF SECURITY COUNCIL " WILL BEST FACILITATE ITS WORK", WHICH DID NOT SEEM APPLY IN THIS CASE.

6. AT THIS POINT ODERO- JOWI'S DEPUTY, FAKIH, SPECULATED ON WHY THERE SO MUCH PRESS AND OTHER MEDIA INTEREST IN THIS SUBJECT, REMARKING THAT KENYA MISSION HAD RECEIVED NUMEROUS TELEPHONE CALLS. HE ALSO WONDERED IF

PRESS HAD BEEN ENCOURAGED TO EXPRESS INTEREST. SCHAUFLE REPLIED THAT SINCE THE QUESTION HAD COME UP LAST WEEK HE PERSONALLY HAD TALKED TO ONLY ONE JOURNALIST, LIMITING HIMSELF TO EXPRESSION OF US OPPOSITION. HE WENT ON TO SAY THAT IT IS CONCEIVABLE THAT THOSE WHO ARE USING THE POLITICAL ARGUMENT HAD ELICITED CONSIDERABLE PRESS INTEREST.

7. FAKIH THEN POINTED OUT THAT OTHER ORGANS OF THE UN SUCH AS ECOSOC AND UNDP REGULARLY HELD MEETINGS AWAY FROM HEADQUARTERS AND WONDERED WHY SECURITY COUNCIL COULD NOT. SCHAUFLE POINTED OUT THAT THE CHARTER REQUIRED THAT THE SECURITY COUNCIL BE ABLE TO MEET AT ALL TIMES AT " SEAT OF THE ORGANIZATION." FURTHERMORE OTHER MEETINGS ARE REGULARLY SCHEDULED IN CALENDAR OF CONFERENCES APPROVED BY THE GENERAL ASSEMBLY. THE SECURITY COUNCIL ON OTHER HAND IS NOT SUBJECT TO GA CONTROL, AND IN ANY CASE COULD NOT REGULARLY SCHEDULE MEETINGS WHICH OCCUR ON BASIS OF A REQUEST USUALLY FOLLOWING AN INCIDENT OR CRISIS SITUATION WHICH COULD ARISE AT ANY TIME.

8. FAKIH ALSO EXPRESSED KENYAN PREFERENCE FOR DISCUSSING ISSUE IN PRIVATE AS " WE DOING NOW" OR IN SC CONSULTATIONS.

9. ODERO- JOWI THEN ACCUSED US OF BEING AGAINST SC MEETINGS AWAY FROM HEADQUARTERS IN PRINCIPLE. SCHAUFLE REPLIED THAT THIS NOT TRUE, THAT WE VIEW EVERY MEETING ON ITS MERITS, THAT WE HAD SUPPORTED THE ADDIS ABABA MEETING AFTER CONFIDENTIAL

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CLARIFICATIONS RESPONDING TO OUR RESERVATIONS, BUT THAT WE HAD OPPOSED THE PANAMA MEETING, WITHOUT, HOWEVER, FORCING AN SC VOTE, HE REFERRED TO AMB. BUSH' S STATEMENT OF MAY 13, 1971, WHICH CLEARLY SHOWS THAT THE US IS NOT OPPOSED TO MEETINGS AWAY FROM HEADQUARTERS IN PRINCIPLE.

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C O N F I D E N T I A L SECTION 2 OF 2 USUN 2387

10. ODERO- JOWI THEN ASKED WHAT HEADQUARTERS HAD THAT GENEVA DID NOT. SCHAUFLE REPLIED THAT HEADQUARTERS IS IN PLACE, UN WOULD NOT HAVE TO FLY 150 UN SECRETARIAT MEMBERS TO ANOTHER SITE AND 15 DELEGATIONS WOULD NOT BE REQUIRED TO DO SAME.

11. ODERO- JOWI ASKED SCHAUFLE AGAIN TO ENUMERATE US OBJECTIONS, WHICH HE DID. ODERO- JOWI SEIZED ON QUESTION OF NUMBERS
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OF PERMREPS WHO MIGHT OTHERWISE BE IN GENEVA, ASKING WHAT OUR ESTIMATE WAS. WHEN SCHAUFLE REPLIED THAT WE KNEW OF ONLY ONE FOR SURE BUT THAT THERE MIGHT BE ONE OR TWO OTHERS, ODERO- JOWI TOOK UMBRAGE AT IMPLICATION THAT HE ASKING FOR MEETING FOR HIS PERSONAL CONVENIENCE.

12. COMMENT: WE STILL HAVE BEEN UNABLE TO SMOKE OUT ODERO- JOWI'S REAL REASONS FOR WANTING THIS MEETING. NEW FACTORS WHICH APPEAR IN ABOVE CONVERSATION ARE: (1) SEEMING DESIRE TO HOLD COUNCIL MEETINGS AWAY FROM HEAD-QUARTERS REGULARLY SOMEWHAT IN MANNER OF ECOSOC AND OTHER UN ORGANS; (2) CONTINUING FRUSTRATION WITH INABILITY OF SECURITY COUNCIL TO DEAL SUCCESSFULLY WITH MANY POLITICAL PROBLEMS, WITH, HOWEVER, NO INDICATION OF HOW CHANGE IN SITE COULD BRING ABOUT CHANGE IN SUBSTANCE. WE ARE UNABLE TO ASSESS HERE WHETHER ODERO- JOWI'S MOVE IS LINKED IN ANY WAY TO HIS POLITICAL AMBITIONS AT HOME. ANOTHER INTERESTING ASPECT IS KENYAN PREFERENCE FOR PRIVATE CONSIDERATION THIS QUESTION.

13. DURING THE CONVERSATION SCHAUFLE TOLD ODERO- JOWI THAT WE HAD APPROACHED HIS GOVERNMENT IN NAIROBI, TO WHICH HE TOOK EXCEPTION, SAYING THAT IN EFFECT WE WERE ASKING HIS GOVERNMENT TO DISOWN ITS OWN REPRESENTATIVE. SCHAUFLE REPLIED THAT IT WAS COMMON DIPLOMATIC PRACTICE TO MAKE PARALLEL DEMARCHES TO CHIEF OF MISSION AND TO HIS HOME GOVERNMENT. US FOLLOWED THIS PRACTICE ON ISSUES OF GREAT IMPORTANCE TO IT AND WOULD BE DELINQUENT IN PROMOTING ITS OWN INTERESTS IF IT FAILED TO DO SO.
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TEL AVIV
PANAMA CITY
LIMA
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NEW DELHI
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